



STATE BOARD OF ADMINISTRATION OF FLORIDA

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TO: Members, State Board of Administration

Governor Rick Scott, Chair

Chief Financial Officer Jimmy Patronis

Attorney General Pam Bondi

FROM: Ashbel C. William flot Cullium

DATE: December 20, 2018

SUBJECT: Performance Report to the Trustees for the Month Ending October 31, 2018

Please find attached the SBA's Performance Report to the Trustees for the month ending October 31, 2018. For the fiscal-year to-date through October 31, 2018, performance for the SBA's three multi-asset class mandates was as follows.

	Actual Return	Benchmark Return	Value Added
FRS Pension Plan	(1.43%)	(2.51%)	1.08%
FRS Investment Plan	(2.79%)	(2.63%)	(0.15%)
Lawton Chiles Endowment	(2.54%)	(3.37%)	0.83%

Florida Statutes, Section 215.47(6), the "basket clause," requires the Executive Director to report to the Investment Advisory Council any proposed plans to invest in certain investments that are not explicitly authorized. During the month ending October 31, 2018, no proposed plans for such investments were reported to the Investment Advisory Council.

If you have any questions or need additional information, please contact me.

cc: IAC Members

Cynthia Kelly

Kristin Olson

Amanda Carey

Elizabeth Boyd

Ryan West

Robert Tornillo

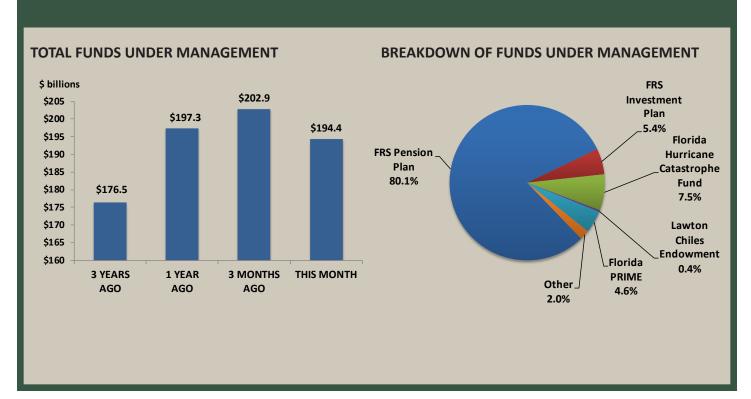
Stephanie Leeds

Erin Sumpter

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SUMMARY OF MANDATES



SUMMARY OF MANDATES

Fund Name	COST 1	MARKET 1
Florida Retirement System Defined Benefit Pension Plan	127,872,840,077.08	155,726,625,859.48
Florida Retirement System Investment Plan	8,245,551,902.28	10,431,170,545.98
Lawton Chiles Endowment Fund ³	670,547,809.63	743,735,153.29
Debt Service Funds:	070,547,005.05	7-3,733,133.23
Outstanding (non-escrow)	725,688,455.85	726,385,943.91
Florida DOT Financing Corp	3,445,717.12	3,446,416.69
Refunded (escrow)	396,944,515.99	395,518,938.52
Gas Tax Clearing Fund	2,405,372.59	2,406,183.74
Florida PRIME	8,978,415,535.48	8,978,990,523.17
Less Florida PRIME holdings in SBA funds ²	(468,923,877.88)	(468,923,877.88)
Florida Hurricane Catastrophe	14,581,454,417.05	14,574,337,987.33
State Board of Administration Finance Corporation	2,290,202,479.32	2,282,572,259.58
Florida Lottery ³	166,024,235.07	283,468,786.62
Retiree Health Insurance Subsidy ³	195,201,011.41	195,201,011.41
Police and Fire Fighters' Premium Tax Trust Fund ³	97,994,266.77	97,994,266.77
Florida Prepaid College Plan Administration Expense ³	1,893,544.72	1,893,544.72
Florida Prepaid College Plan Trust Account ³	16,901,491.55	16,901,491.55
Florida Prepaid College Plan QMA Account	171,559,992.78	182,531,623.98
Florida College Investment Plan Administration Expense ³	777,416.33	777,416.33
Florida College Investment Plan QMA Account	54,069,337.92	59,159,577.62
Florida College Investment Plan ³	34,833,494.06	34,833,494.06
Florida ABLE, Inc. Administrative Expense ³	2,524,075.50	2,524,075.50
Florida ABLE, Inc. Program ³	2,431,003.19	2,431,003.19
SBA Administrative Expense Fund:	-	-
SBA Administrative Expense ³	53,427,050.74	53,427,050.74
SBA Defined Contribution Administrative Expense ³	33, 127,030.7 1	33, 127,030.71
Division of Bond Finance:	<u>-</u>	<u>-</u>
Revenue Bond Fee ³	6,264,129.31	6,264,129.31
Arbitrage Compliance ³	2,638,475.18	2,638,475.18
Bond Proceeds	4,985,300.00	4,985,640.07
Department of Economic Opportunity (DEO)	4,303,300.00	1,303,010.07
University of Miami ³	21,721,504.72	21,721,504.72
Florida Division of Blind Services	2,932,819.75	5,673,729.49
Insurance Capital Build-up Program ³	1,651,223.89	1,651,223.89
Inland Protection Finance Corporation ³	1,584.67	1,584.67
Paying Bank Recalls	-	
Total - All SBA Funds	164,151,640,154.38	194,385,581,355.94

¹ The "Cost" and "Market" columns generally include cash, investment securities, accrued income, pending trades, and the total unrealized gain or loss on invested securities lending cash collateral (if applicable). They do not include security lending income receivable, manager fees payable, and also may not include other receivables or payables that are unique to individual portfolios or funds.

² The line titled "Less Florida PRIME Holdings in SBA Funds" includes the total investments in Florida PRIME held by other SBA managed funds that are already included on this report. In order to prevent double counting, these amounts are shown as a reduction to the Florida PRIME fund.

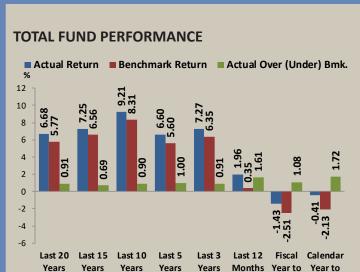
³ Fund is invested completely, or partially, in Florida PRIME.

This information is not audited by an independent auditor.

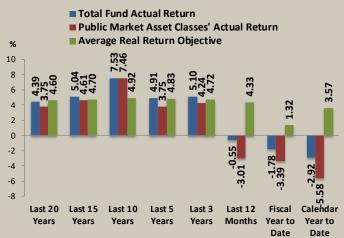
FLORIDA RETIREMENT SYSTEM PENSION PLAN TOTAL FUND PERFORMANCE & NET ASSET VALUE CHARTS

Date

Date



REAL RETURNS (RETURNS NET OF INFLATION)

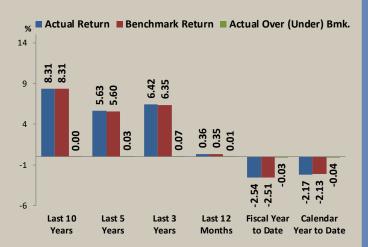


 1 The FRS's real return objective was 4.3% prior to June 2003, 4% from June 2003 to May 2007, 5% from June 1, 2007 to June 2017, and 4.5% since July 2017.

NET ASSET VALUES



RETURNS TO ASSET ALLOCATION



FLORIDA RETIREMENT SYSTEM PENSION PLAN ASSET CLASS BENCHMARKS, ALLOCATION & CASH FLOWS

ASSET CLASS BENCHMARKS

Index
A custom version of the MSCI All Country World Investable Market Index (ACWI IMI), in dollar terms, net of withholding taxes on non-resident institutional investors, adjusted to reflect the provisions of the Protecting Florida's Investments Act
The Barclays Capital U.S. Intermediate Aggregate Index
The core portion of the asset class is benchmarked to an average of the National Council of Real Estate Investment Fiduciaries (NCREIF) Fund Index – Open-ended Diversified Core Equity, NET of fees, weighted at 76.5%, and the non-core portion of the asset class is benchmarked to an average of the National Council of Real Estate Investment Fiduciaries (NCREIF) Fund Index – Openended Diversified Core Equity, NET of fees, weighted at 13.5%, plus a fixed return premium of 150 basis points per annum, and the FTSE EPRA/NAREIT Developed Index, in dollar terms, net of withholding taxes on non-resident institutional investors, weighted at 10%
The MSCI All Country World Investable Market Index (ACWI IMI), in dollar terms, net of withholding taxes on non-resident institutional investors, adjusted to reflect the provisions of the Protecting Florida's Investments Act, plus a fixed premium return of 300 basis points per annum
A weighted-average of individual portfolio level benchmark returns
Bank of America Merrill Lynch 3-Month US Treasury Index

CURRENT ASSET ALLOCATION, TARGET AND RANGES

	Current Weight	Policy Weight	Policy Low	Policy High	Actual Low	Actual High
Global Equity	54.1%	53.0%	45.0%	70.0%	53.4%	56.3%
Fixed Income	19.3%	18.0%	10.0%	26.0%	18.4%	19.5%
Real Estate	9.2%	10.0%	4.0%	16.0%	8.9%	9.2%
Private Equity	7.7%	6.0%	2.0%	9.0%	7.3%	7.7%
Strategic Investments	8.3%	12.0%	0.0%	16.0%	8.0%	8.4%
Cash & Cash Equivalents	1.4%	1.0%	0.25%	5.0%	1.1%	1.9%

CASH FLOWS AND INVESTMENT GAIN/LOSS

	PERFORM	ANCE OVER LAST	3 MOS.	PERFORMANCE OVER LAST 12 MOS.				
ASSET CLASS ¹	TRANSFERS & CONTRIB. ²	RETURNS	CHANGE IN NET ASSET VALUE	TRANSFERS & CONTRIB. ²	RETURNS	CHANGE IN NET ASSET VALUE		
Global Equity	(\$490.9)	(\$7,073.1)	(\$7,564.0)	(\$4,394.3)	(\$3,390.5)	(\$7,784.8)		
Fixed Income	(\$0.0)	(\$36.8)	(\$36.8)	(\$1,797.4)	\$3,302.7	\$1,505.3		
Real Estate	(\$400.3)	\$297.5	(\$102.8)	(\$883.7)	\$1,544.5	\$660.8		
Private Equity	\$20.0	\$480.0	\$500.0	\$110.0	\$1,536.8	\$1,646.8		
Strategic Investments	\$160.0	(\$361.6)	(\$201.6)	\$420.0	(\$277.7)	\$142.3		
Cash & Cash Equivalents	\$708.1	(\$178.7)	\$529.5	\$6,515.4	(\$6,350.0)	\$165.4		
Total	(\$3.0)	(\$6,872.6)	(\$6,875.6)	(\$30.1)	(\$3,634.1)	(\$3,664.2)		

¹Based on available figures as of report time. Unless otherwise stated, all figures are in millions of dollars.

² For all asset classes other than Cash, these figures reflect only inter-asset class transfers. The figure for Cash includes flows external to the fund.

FLORIDA RETIREMENT SYSTEM PENSION PLAN ASSET CLASS PERFORMANCE CHARTS

GLOBAL EQUITY PERFORMANCE ■ Actual ■ Benchmark ■ Actual Over (Under) Bmk. 10.64 12 10 8 6 4 2 0 -2 0.76 -4 -6 -8 Last 10 Last 5 Last 3 Last 12 Fiscal Year Calendar

Years

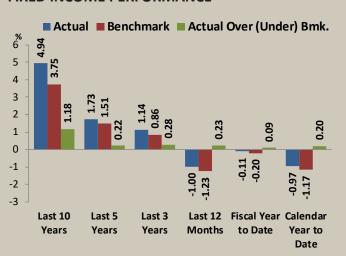
Months

to Date

Year to

Date

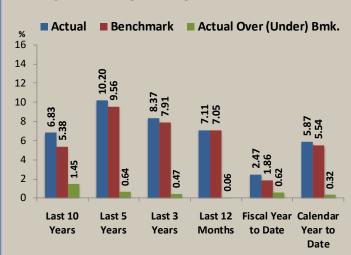
FIXED INCOME PERFORMANCE



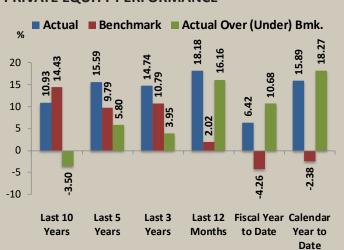
REAL ESTATE PERFORMANCE¹

Years

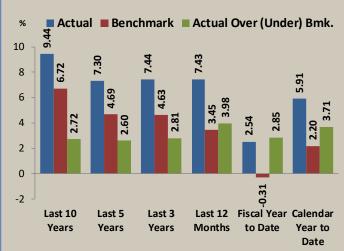
Years



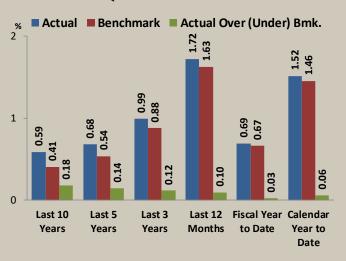
PRIVATE EQUITY PERFORMANCE¹



STRATEGIC INVESTMENTS PERFORMANCE¹



CASH & CASH EQUIVALENTS PERFORMANCE



¹ Private-market valuations are subject to significant delays relative to the reporting period.

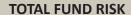
FLORIDA RETIREMENT SYSTEM PENSION PLAN TOTAL FUND & ASSET CLASS ACTIVE RISK

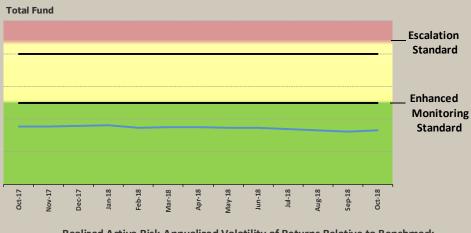
The SBA monitors investment risks relative to established targets. This is referred to as active risk.

Realized active risk represents the volatility of investment performance returns achieved relative to the target benchmark on a 36 month rolling basis.

The enhanced monitoring and escalation standards in these charts reflect bands of acceptable active risk levels as established in SBA policy.

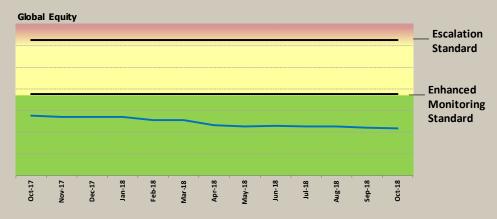
Sources, levels, and trends in active risk are regularly evaluated by the SBA Senior Investment Group.





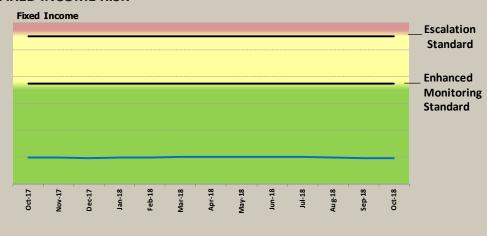
---- Realized Active Risk-Annualized Volatility of Returns Relative to Benchmark

GLOBAL EQUITY RISK



--- Realized Active Risk-Annualized Volatility of Returns Relative to Benchmark

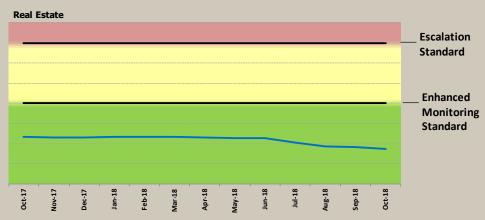
FIXED INCOME RISK



—Realized Active Risk-Annualized Volatility of Returns Relative to Benchmark

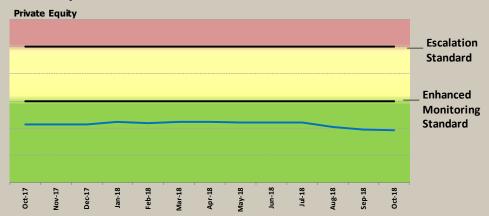
FLORIDA RETIREMENT SYSTEM PENSION PLAN TOTAL FUND & ASSET CLASS ACTIVE RISK





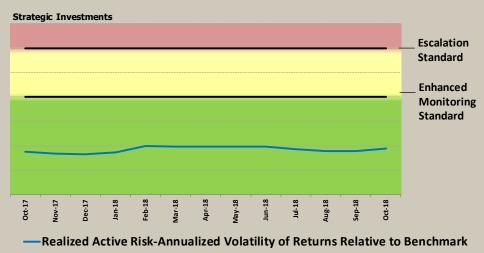
— Realized Active Risk-Annualized Volatility of Returns Relative to Benchmark

PRIVATE EQUITY RISK

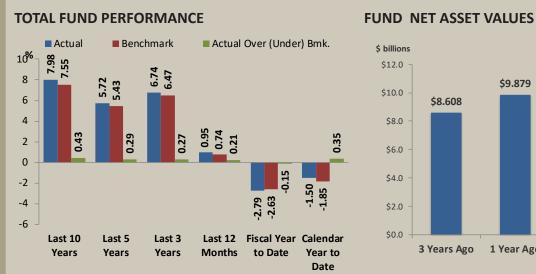


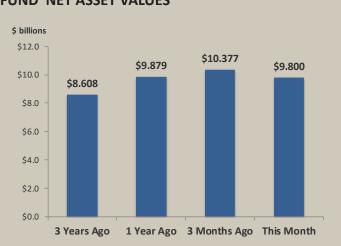
-Realized Active Risk-Annualized Volatility of Returns Relative to Benchmark

STRATEGIC INVESTMENTS RISK



FLORIDA RETIREMENT SYSTEM INVESTMENT PLAN





FRS INVESTMENT PLAN ASSET ALLOCATION AND NET RETURNS BY ASSET TYPE

		ı	PAST 3 MONTHS		PAST 12 MONTHS			
	PERCENT ALLOCATION	ACTUAL	BENCHMARK	A CTUAL MINUS BENCHMARK	ACTUAL	BENCHMA RK	ACTUAL MINUS BENCHMARK	
TOTAL FRS Investment Plan	100.0%	-4.54%	-4.41%	-0.13%	0.95%	0.74%	0.21%	
Domestic Equity	43.7%	-5.00%	-4.83%	-0.17%	5.55%	5.43%	0.11%	
Foreign Equity	20.4%	-9.75%	-9.41%	-0.34%	-7.23%	-7.36%	0.13%	
Fixed Income	16.2%	-0.56%	-0.60%	0.05%	-1.39%	-1.59%	0.21%	
Multi Assets	7.3%	-3.81%	-3.43%	-0.39%	-1.32%	-1.69%	0.36%	
Money Market Funds	9.1%	0.58%	0.48%	0.09%	1.97%	1.61%	0.36%	

Performance figures and totals presented for the FRS Investment Plan do not include balances held in member Self Directed Brokerage Accounts, but they are reflected in total fund figures presented elsewhere this report.

FLORIDA RETIREMENT SYSTEM INVESTMENT PLAN

CASH FLOWS AND MARKET VALUES¹

	Participant Selections	Contributions ²	Distributions ³	Transfers ⁴	Investment Gain/Loss ⁵	Change in Net Asset Value ⁶	Market Value	Percent of Assets
Retirement Date Fund	158,670	54.3	(53.8)	(21.1)	(249.6)	(270.2)	4,580.9	43.95%
Money Market	16,130	17.8	(44.7)	33.8	0.7	7.5	894.6	8.58%
Multi-Assets	9,062	0.4	(1.4)	2.6	(3.8)	(2.2)	103.4	0.99%
Fixed Income	34,578	2.8	(8.4)	(3.8)	(3.8)	(13.3)	595.8	5.72%
Domestic Equity	102,519	11.5	(25.4)	(3.6)	(271.4)	(289.0)	2,903.8	27.86%
Foreign Equity	53,118	2.8	(6.2)	(10.7)	(68.9)	(82.8)	714.4	6.85%
Self-Directed Brokerage Account	3,393	0.0	0.0	2.8	(49.9)	(47.2)	631.2	6.06%

¹ Based on figures provided by the Investment Plan's third-party administrator as of report time. Dollar values are in millions.

FRS PLAN ELECTIONS

	New Employee								Second Elections					
		Defa	ults			Active E	lections							
	Pension	Plan	Investr	nent	Pens	Pension Investment/Hybr F		FY Totals	Pens	ion	Investments/Hyb		FY Totals	
FY 13-14	29,139	57.3%	0	0.0%	8,491	16.7%	13,198	26.0%	50,828	555	8.9%	5,694	91.1%	6,249
FY 14-15	32,410	58.7%	0	0.0%	9,247	16.7%	13,555	24.6%	55,212	635	11.2%	5,058	88.8%	5,693
FY 15-16	35,107	59.3%	0	0.0%	10,375	17.5%	13,755	23.2%	59,237	672	13.1%	4,468	86.9%	5,140
FY 16-17	34,627	57.2%	0	0.0%	11,898	19.7%	14,013	23.1%	60,538	765	16.0%	4,008	84.0%	4,773
FY 17-18	30,136	54.4%	0	0.0%	11,744	21.2%	13,574	24.5%	55,454	742	16.2%	3,849	83.8%	4,591
FY 18-19 ¹	360	5.3%	3,388	50.1%	1,623	24.0%	1,388	20.5%	6,759	357	23.8%	1,145	76.2%	1,502
Total	161,779	56.2%	3,388	1.2%	53,378	18.5%	69,483	24.1%	288,028	3,726	13.3%	24,222	86.7%	27,948

Current fiscal-year percentages are as of month end, and may not total due to rounding.

² Contributions reflect rollovers in, employer and employee contributions, conversions in (Accumulated Benefit Obligation Transfers, true ups) and account adjustments.

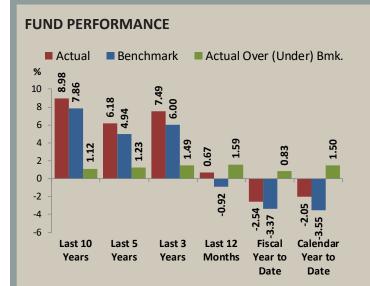
³ Distributions reflect withdrawals and terminations made by participants.

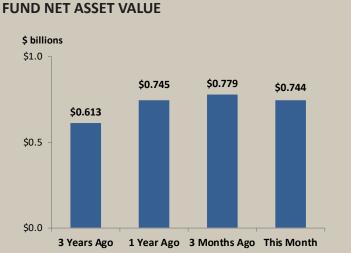
⁴ Transfers reflect transactions that do not require funding and capture movement from one fund to another.

⁵ Reflect the difference of Net Gains / Losses less contributions, distributions, and transfers.

⁶ Reflect the appreciation / depreciation of unit price over the given time period.

LAWTON CHILES ENDOWMENT FUND





CURRENT ASSET ALLOCATION, TARGET AND RANGES

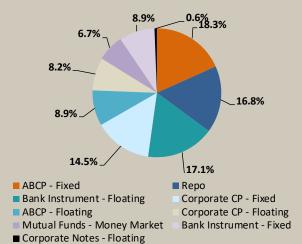
Asset Class	Current	Policy	Policy	Policy	Actual	Actual
	Weight	Weight	Low	High	Low	High
Global Equity	72.0%	71.0%	61.0%	81.0%	71.5%	73.5%
Fixed Income	15.8%	17.0%	12.0%	22.0%	14.9%	16.1%
TIPS	10.2%	11.0%	6.0%	16.0%	9.7%	10.4%
Cash & Cash Equivalents	2.0%	1.0%	0.0%	10.0%	1.9%	2.0%

CHILES ENDOWMENT NET RETURNS BY ASSET CLASS

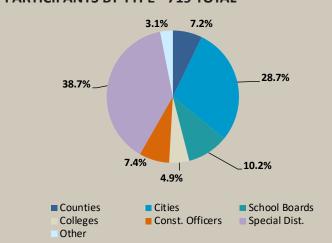
	ı	PAST 3 MONTH	IS	PAST 12 MONTHS				
	ACTUAL	BENCHMARK	ACTUAL MINUS BENCHMARK	ACTUAL	BENCHMARK	ACTUAL MINUS BENCHMARK		
TOTAL LCEF	-4.58%	-5.17%	0.59%	0.67%	-0.92%	1.59%		
Asset Allocation	-5.30%	-5.17%	-0.13%	-0.94%	-0.92%	-0.02%		
Global Equity	-5.88%	-6.85%	0.97%	1.34%	-0.82%	2.16%		
Fixed Income	-0.78%	-0.79%	0.02%	-2.00%	-2.05%	0.05%		
TIPS	-1.75%	-1.77%	0.02%	-1.09%	-1.24%	0.15%		
Cash & Cash Equivalents	0.66%	0.51%	0.15%	2.06%	1.66%	0.40%		

FLORIDA PRIME

PORTFOLIO COMPOSITION



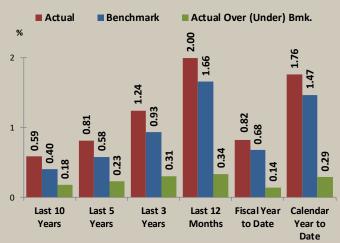
PARTICIPANTS BY TYPE - 719 TOTAL



EFFECTIVE MATURITY SCHEDULE



FLORIDA PRIME PERFORMANCE*

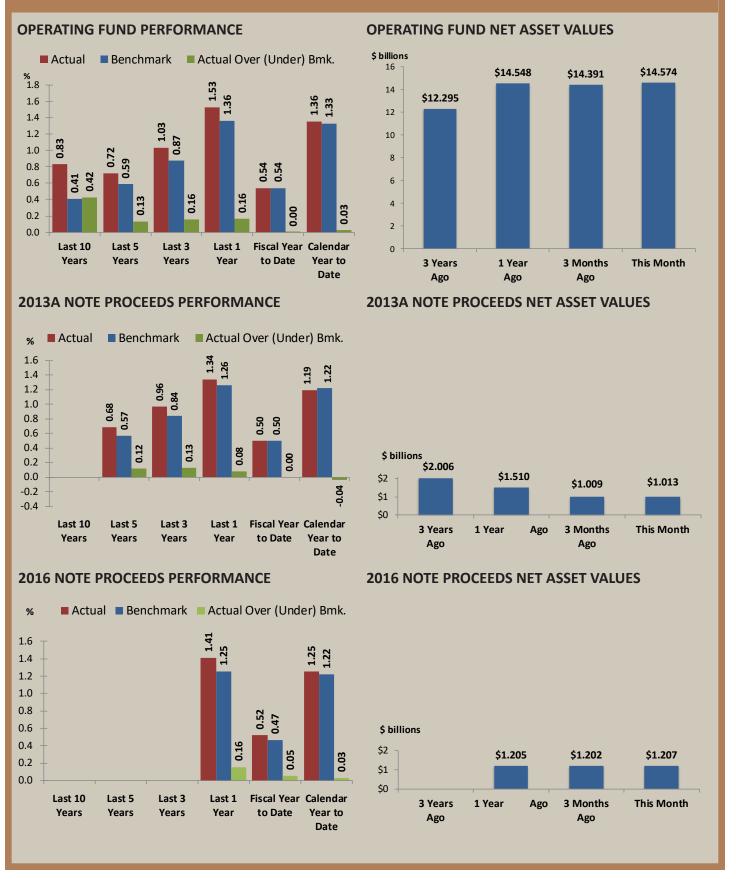


^{*} Return calculated pursuant to Chapter 19-7.011, Florida Administrative Code Returns less than 1-year are not annualized

FLORIDA PRIME MARKET VALUES



FLORIDA HURRICANE CATASTROPHE FUND





For more information, please visit:

- www.sbafla.com for additional information about the agency and updates on managed assets,
- www.myfrs.com for more information about the FRS Investment Plan and MyFRS Financial Guidance Program,
- www.sbafla.com/prime for Florida PRIME, and
- www.sbafla.com/fhcf for the Florida Hurricane Catastrophe Fund.

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